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U.S. Department of Justice

Civil Rights Division

Executive Registry	
86-5208x	

Office of the Assistant Attorney General

Washington, D.C. 20530

3 0 OCT 1986



TO: Heads of Executive Agencies

FROM: Wm. Bradford Reynolds

Assistant Attorney General

SUBJECT: Nondiscrimination on the Basis of Handicap

in Federally Conducted Programs

Enclosed for your information is a recently compiled report describing the progress of over 90 Executive agencies toward publishing regulations for the implementation of section 504 of the Rehabilitation Act of 1973, as amended, 29 U.S.C. § 794, in federally conducted programs. This report was filed on September 24, 1986, in Williams v. United States, No. 80-5368 (C.D. Cal. filed Dec. 3, 1980), a lawsuit in which plaintiffs seek the expeditious publication of these regulations. It is the first such report to be filed with the court in nearly two years.

If your agency has not yet published a final regulation, we wish to remind you of the court's continued monitoring of your rulemaking efforts.

DD/A REGISTRY FILE: 607

RICHARD K. WILLARD Assistant Attorney General 1 ROBERT C. BONNER 2 United States Attorney CAROLYN M. REYNOLDS Assistant United States Attorney 3 312 N. Spring Street Los Angeles, California 90012 4 BROOK HEDGE THOMAS MILLET 5 THOMAS H. PEEBLES Attorneys, Department of Justice 6 Room 3732 7 10th & Pennsylvania Avenue, N.W. Washington, D.C. 20530 Telephone: (202) 633-4778 8 ATTORNEYS FOR DEFENDANTS 9 UNITED STATES DISTRICT COURT 10 CENTRAL DISTRICT OF CALIFORNIA 11 12 13 GALE WILLIAMS, et al., 14 Plaintiffs, 15 Civil Action No. v. 80-5368-WPG 16 UNITED STATES OF AMERICA, 17 DEFENDANTS' TENTH STATUS UNITED STATES POSTAL SERVICE, REPORT; DECLARATION OF 18 STEWART ONEGLIA: Defendants. ATTACHMENT A 19 20 21 Defendant United States of America submits it tenth 22 status report regarding promulgation of regulations 23 implementing the 1978 amendment to \$ 504 of the 24 Rehabilitation, 29 U.S.C. § 794, as amended. The attached 25 declaration of Stewart Oneglia, Chief, Coordination and 26 Review Section, Civil Rights Division and attachment A,

Report on Progress of Agency Rulemaking, describe the status of defendant's further efforts to implement the statute. 2 Respectfully submitted, RICHARD K. WILLARD Assistant Attorney General ROBERT C. BONNER United States Attorney Brook Hedge /THP BROOK HEDGE 8 Thomas Millet THOMAS MILLET 10 11 THOMAS H. PEEBLES 12 Attorneys, Department of Justice Civil Division, Room 3732 13 10th & Pennsylvania Avenue, N.W. Washington, D.C. 20530 14 Telephone: (202) 633-4778 15 ATTORNEYS FOR DEFENDANTS 16 September 24, 1986 17 18 19 20 21 22 23 24

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RICHARD K. WILLARD
1
      Assistant Attorney General
      ROBERT C. BONNER
2
      United States Attorney
      CAROLYN M. REYNOLDS
3
      Assistant United States Attorney
      312 N. Spring Street
4
      Los Angeles, California 90012
      BROOK HEDGE
5
      THOMAS MILLET
      THOMAS H. PEEBLES
      Attorneys, Department of Justice
6
      Room 3732
      10th & Pennsylvania Avenue, N.W.
      Washington, D.C. 20530
      Telephone: (202) 633-4778
8
      ATTORNEYS FOR DEFENDANTS
9
                        UNITED STATES DISTRICT COURT
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                       CENTRAL DISTRICT OF CALIFORNIA
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13
       GALE WILLIAMS, et al.,
14
                       Plaintiffs,
15
                                           Civil Action No.
                 v.
                                              80-5368-WPG
16
       UNITED STATES OF AMERICA,
17
       UNITED STATES POSTAL SERVICE,
18
                       Defendants.
19
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21
22
                    DECLARATION OF STEWART B. ONEGLIA
23
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RICHARD K. WILLARD
1
    Assistant Attorney General
    ROBERT C. BONNER
2
    United States Attorney
    CAROLYN M. REYNOLDS
    Assistant United States Attorney
     312 N. Spring Street
4
    Los Angeles, California 90012
    BROOK HEDGE
5
     M. SUSAN CARLSON
     THOMAS MILLET
     THOMAS H. PEEBLES
     Attorneys, Department of Justice
7
     Room 3732
     10th & Pennsylvania Ave., N.W.
8
     Washington, D.C. 20530
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     GALE WILLIAMS, et al.,
14
                                            CIVIL ACTION NO.
                    Plaintiffs,
                                              80-5368-WPG (GX)
15
              ٧.
16
                                             DECLARATION OF
     UNITED STATES OF AMERICA,
                                              STEWART B. ONEGLIA
17
     UNITED STATES POSTAL SERVICE, )
18
                     Defendants.
19
                 I, Stewart B. Oneglia, am Chief of the Coordination
20
      and Review Section of the Civil Rights Division of the
21
      United States Department of Justice. One of my
22
      responsibilities as Chief of the Coordination and Review
23
      Section is to supervise my Section's efforts pursuant to
24
      Executive Order 12250, 3 C.F.R. 298 (1981), reprinted in
25
 26
```

FORM ORD-185

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42 U.S.C. § 2000d-1 note, at 23-24 (1982), to coordinate
1
     the implementation and enforcement of various civil
2
     rights laws, including section 504 of the Rehabilitation
3
     Act of 1973, as amended, 29 U.S.C. § 794. The purpose of
4
     this Declaration is to inform the Court of the progress
5
     we have made towards implementing the 1978 amendment to
6
     section 504, which governs programs and activities conducted
7
     by Executive agencies, since my previous Declaration
8
     filed on September 15, 1984. In addition, we have prepared
9
     a report outlining the status of agency rulemaking.
10
     is attached hereto as Attachment A.
11
                 Since September 15, 1984, forty-two agencies
12
     have published final rules. Eighteen of these agencies
13
     published jointly on February 5, 1986. See Attachment A,
14
     para. 2(b). Another 21 agencies published jointly on
15
     June 23, 1986. See id., para. 2(c). These joint
16
      publications were coordinated by the Civil Rights Division
17
      in cooperation with the Federal Register. The other
18
      three agencies -- the Federal Reserve System, the Selective
19
      Service System, and the Federal Deposit Insurance
20
      Corporation -- published on May 2, 1985, August 30, 1985,
21
      and March 20, 1986, respectively. See id., para. 2(a).
22
                 Since September 15, 1984, nine agencies have
23
      published proposed rules -- Department of Commerce (Nov. 21,
24
25
```

- 2 -

26

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1984), Architectural and Transportation Barriers Compliance
1
    Board (March 11, 1985), Environmental Protection Agency
2
     (May 6, 1985), Department of Labor (July 2, 1985), Federal
3
     Trade Commission (Aug. 12, 1985), Federal Communications
     Commission (Aug. 30, 1985), Department of Interior
5
     (Sept. 11, 1985), Farm Credit Administration (Dec. 18,
6
     1985), Panama Canal Commission (June 11, 1986). See
7
     Attachment A, paras. 3, 4.
8
                The Coordination and Review Section, in cooperation
9
     with the Federal Register, is organizing another joint
10
     publication of proposed rules. Currently, eight agencies
11
     have indicated an interest in participating. See Attachment
12
     A, para. 7.
13
             I declare under penalty of perjury that to the
14
     best of my knowledge the foregoing is true and correct,
15
16
                                              Stewart B. Oneglia,
17
                                              Coordination and Review
                                                 Section
18
                                               Civil Rights Division
                                               U.S. Department of Justice
19
20
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RICHARD K. WILLARD
1
      Assistant Attorney General
      ROBERT C. BONNER
2
      United States Attorney
      CAROLYN M. REYNOLDS
      Assistant United States Attorney
3
      312 N. Spring Street
      Los Angeles, California 90012
      BROOK HEDGE
5
      THOMAS MILLET
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      Attorneys, Department of Justice
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                                              80-5368-WPG
16
       UNITED STATES OF AMERICA,
17
       UNITED STATES POSTAL SERVICE,
18
                       Defendants.
19
20
21
               ATTACHMENT A TO DECLARATION OF STEWART B. ONEGLIA
22
                    REPORT ON PROGRESS OF AGENCY RULEMAKING
23
24
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1
    RICHARD K. WILLARD
    Assistant Attorney General
2
    ROBERT C. BONNER
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3
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    312 N. Spring Street
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     GALE WILLIAMS, et al.,
15
                                              CIVIL ACTION NO.
                     Plaintiffs,
                                              80-5368-WPG (GX)
16
               v.
17
                                              REPORT ON PROGRESS OF
     UNITED STATES OF AMERICA,
                                               AGENCY RULEMAKING
     UNITED STATES POSTAL SERVICE, )
18
                     Defendants.
19
20
                 The following paragraphs describe the progress
21
      of agencies toward promulgation of section 504 regulations
22
      for federally conducted programs.
23
                 Forty-six agencies published final regulations.
 24
 25
 26
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FORM OBD 183

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Seven agencies individually published
1
    final regulations:
2
                *Department of Agriculture, 7 C.F.R. $$ 15.50-.52
3
                 Department of Defense, 32 C.F.R. pt. 56
                 Department of Justice, 28 C.F.R. pt. 39
5
                 Federal Deposit Insurance Corporation, 51 Fed.
                   Reg. 9,638 (1986)
                 Federal Election Commission, 49 Fed. Reg. 33,206
                   (1984)
                 Federal Reserve System, 50 Fed. Reg. 18,768 (1985)
9
                 Selective Service System, 50 Fed. Reg. 35,219
10
                   (1985)
11
                  Eighteen agencies jointly published final
12
     regulations at 51 Red. Reg. 4566 (1986):
13
                 Administrative Conference of the United
                   States
14
                 Advisory Commission on Intergovernmental
15
                   Relations
16
                 Advisory Committee on Federal Pay
17
                 American Battle Monuments Commission
18
                 Board for International Broadcasting
19
                 Consumer Product Safety Commission
20
                 Department of Energy
21
                  Export-Import Bank
22
                  Institute of Museum Services
23
        The Department of Agriculture is also preparing a new
24
         individual draft proposed regulation. See infra para. 8.
25
                                - 2 -
26
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1	International Boundary and Water Commission, United States and Mexico United States Section
2	
3	International Development Cooperation Agency, Agency for International Development
4	Marine Mammal Commission
5 6	National Commission on Libraries and Information Science
7	National Endowment for the Humanities
8	National Transportation Safety Board
9	Office of the Federal Inspector, Alaska Natural Gas Transportation System
10 11	United States Arms Control and Disarmament Agency
	United States International Trade Commission
12	c. Twenty-one agencies jointly published final
13	regulations at 51 Fed. Reg. 22,880:
14	Advisory Council on Historic Preservation
15	Commission of Fine Arts
16	
17	Committee for Purchase from the Blind and Other Severely Handicapped
18	Commodity Futures Trading Commission
19	Department of State
20	Federal Maritime Commission
21	Federal Mine Safety and Health Review
22	Commission
23	Inter-American Foundation
11	_
24	- 3 -
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1	Interstate Commerce Commission
2	Japan-United States Friendship Commission
3	National Capital Planning Commission
4	National Commission for Employment Policy
5	National Credit Union Administration
6	National Endowment for the Arts
7	Navajo and Hopi Indian Relocation Commission
8	Nuclear Regulatory Commission
9	Occupational Safety and Health Review Commission
10	
11	Pennsylvania Avenue Development Corporation
12	Pension Benefit Guaranty Corporation
13	Tennessee Valley Authority
14	United States Information Agency
15	3. Six agencies published proposed regulations
16	and submitted draft final regulations to the Department
17	of Justice for comments.
18	Architectural and Transportation Barriers Compliance Board, 50 Fed. Reg. 9,686 (1985)
19	Department of Commerce, 49 Fed. Reg. 45,861 (1984)
20 21	Department of Interior, 50 Fed. Reg. 37,006 (1985)
22	Department of Labor, 50 Fed. Reg. 27,298 (1985)
23	Federal Trade Commission, 50 Fed. Reg. 32,443
24	(1985)
25	- 4 -
26	

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Small Business Administration, 49 Fed. Reg.
1
                    27,164 (1984)
                Five other agencies published proposed regulations:
2
                   Environmental Protection Agency, 50 Fed.
                     Reg. 19,136 (1985)
                   Farm Credit Administration, 50 Fed. Reg.
5
                      51,540 (1985)
6
                    Federal Communications Commission, 50 Fed.
                     Reg. 35,262 (1985)
                  **General Services Administration, 49 Fed.
                      Req. 34,132 (1984)
9
                    Panama Canal Commission, 51 Fed. Reg. 21,314
                      (1986)
10
                 The following agencies have draft proposed regula-
11
     tions under review by the Department of Justice:
12
                    Department of Housing and Urban Development
13
                    Department of Transportation
14
                    Equal Employment Opportunity Commission (2d
15
                      submission)
16
                    Federal Home Loan Bank Board
                    Federal Mediation and Concilitation Service
17
                    Merit Systems Protection Board (2d submission)
18
19
      **/ Since publishing a proposed regulation jointly with 20
         other agencies, the General Services Administration
20 |
         submitted a new individual draft proposed regulation
         to the Department of Justice and received comments.
21
         See infra para. 6.
22
23
                                 - 5 -
24
25
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National Science Foundation (3d submission)
1
                   Veterans Administration (2d submission)
2
                The following agencies are reviewing comments
3
     received from the Department of Justice on their draft
     requlations:
5
                   ACTION
6
                   Central Intelligence Agency
                   Commission on Civil Rights
8
                   Department of Health and Human Services
                   Department of the Treasury
10
                ***Executive Office of the President
11
                   General Services Administration (see supra
12
                     para. 4)
                   Harry S. Truman Scholarship Foundation (2d
13
                      set of comments)
14
                   National Aeronautics and Space Administration
15
                      (2d set of comments)
                    Railroad Retirement Board (2d set of comments)
16
                The following agencies indicated interest in
17
             7.
     participating in the next joint publication of proposed
18
19
      rules:
20
     ***/ The Executive Office of the President submitted a
21
         draft regulation covering the following agencies
         included in previous reports: Council of Economic
         Advisors, Council on Environmental Quality, National
22
         Security Council, Office of Administration, Office of
         Management and Budget, Office of Science and Technology
23
         Policy, Office of the United States Trade Representative.
24
25
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26
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1	African Development Foundation
2	Federal Emergency Management Agency
3	Federal Labor Relations Authority
4	National Archives and Records Administration
5	National Labor Relations Board
6	Office of Personnel Management
7	Office of Special Counsel
8	Securities and Exchange Commission
9	8. The following agencies are in the process of
10	developing an individual proposed regulation but have not
11	yet submitted a draft to the Department of Justice:
12	Department of Agriculture (see supra para. 2(a))
13	Department of Education
14	National Council on the Handicapped
15	National Mediation Board
16	Peace Corps
17	
18	
19 20	
21	
22	
23	
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26	

CERTIFICATE OF SERVICE

I, Thomas H. Peebles, hereby certify that on September 24, 1986, I served Defendants' Tenth Status Report,

Declaration of Stewart Oneglia, and Attachment A thereto,

Report on Progress of Agency Rulemaking, by causing one (1)

copy of each to be mailed, first class, postage prepaid, to the following counsel:

Stanley Fleishman, Esq. 2049 Century Park East Suite 3160 Los Angeles, California 90067

Rodney R. Jones, Esq.
Paul L. Hoffman, Esq.
Law and Institute for the
Disabled and Elderly
Southwestern University School
of Law Clinic
675 South Westmoreland Avenue
Los Angeles, California 90005

Joseph Lawrence, Esq. 2031 Kelton Avenue Los Angeles, California 90025

THOMAS H. PEEBLES